

"SHIRTSLEEVE" SESSION

Date: May 14, 2019

Time: 7:00 a.m.

*and via conference call: 1311 Midvale Road Lodi, CA 95240

Fairmont Rehab Hospital 960 S. Fairmont Avenue Lodi, CA 95240 For information regarding this Agenda please contact:

Jennifer M. Ferraiolo City Clerk Telephone: (209) 333-6702

Informal Informational Meeting

- A. Roll Call by City Clerk
- B. Topic(s)
 - B-1 Receive Presentation Regarding Fiscal Year 2019/20 General Fund and Measure L Budget and Five-Year General Fund and Measure L Forecast (CM)
- C. Comments by Public on Non-Agenda Items
- D. Adjournment

Pursuant to Section 54954.2(a) of the Government Code of the State of California, this agenda was posted at least 72 hours in advance of the scheduled meeting at a public place freely accessible to the public 24 hours a day.

Jennifer M. Ferraiolo City Clerk

All staff reports or other written documentation relating to each item of business referred to on the agenda are on file in the Office of the City Clerk, located at 221 W. Pine Street, Lodi, and are available for public inspection. If requested, the agenda shall be made available in appropriate alternative formats to persons with a disability, as required by Section 202 of the Americans with Disabilities Act of 1990 (42 U.S.C. Sec. 12132), and the federal rules and regulations adopted in implementation thereof. To make a request for disability-related modification or accommodation contact the City Clerk's Office as soon as possible and at least 72 hours prior to the meeting date. Language interpreter requests must be received at least 72 hours in advance of the meeting to help ensure availability. Contact Jennifer M. Ferraiolo at (209) 333-6702. Solicitudes de interpretación de idiomas deben ser recibidas por lo menos con 72 horas de anticipación a la reunión para ayudar a asegurar la disponibilidad. Llame a Jennifer M. Ferraiolo (209) 333-6702.

AGENDA ITEM B-01

AGENDA TITLE: Receive Presentation Regarding Fiscal Year 2019/20 General Fund and Measure

L Budget and the Five-Year General Fund and Measure L Forecast

MEETING DATE: May 14, 2019

PREPARED BY: Andrew Keys, Deputy City Manager

APPROVED:

RECOMMENDED ACTION: Receive presentation regarding Fiscal Year 2019/20 General Fund

and Measure L Budget and the five-year General Fund and

Measure L forecast.

BACKGROUND INFORMATION: Staff has planned a series of presentations to provide the Council

and public an opportunity to review and comment on basic assumptions within the FY 2019/20 budget to be proposed to

Council later this month. The budget will be released and made available for public review at City Hall review at City Hall, the Library and online once the draft is finalized. This session is designed to provide information on the general economic circumstances facing City staff and Council in allocating resources to most effectively deliver services, with particular focus on the General Fund and Measure L.

Included in the presentation will be discussion of Fiscal year 2019/20 Measure L and General Fund expenditures and the Measure L and General Fund five-year forecast. The forecast is a critical planning tool for staff and Council to use to anticipate future resource or service level adjustments. The forecast presented will include a baseline scenario that keeps normal operations with no change in service levels.

Future Council budget presentations will focus on other aspects of the City's budget beyond the General Fund and Measure L. The first opportunity for the City Council to adopt the Fiscal Year 2019/20 budget will be at its regular meeting on June 5, 2019.

| will be at its regular meeting | on June 5, 2019. |
|--------------------------------|---|
| FISCAL IMPACT: | There is no impact from this informational presentation. |
| FUNDING AVAILABLE: | The draft General Fund and Measure L budgets for Fiscal Year 2019/20 is projected at \$59,605,690 in revenues and \$59,328,360 in expenditures. |
| | Andrew Keys, Deputy City Manager |
| | |

Stephen Schwabauer, City Manager

Fiscal Year 2019/20 Budget General Fund Forecast

Presented by Andrew Key, Deputy City Manager

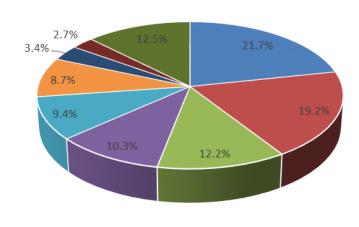


Agenda

- Fiscal Year 2019/20
 - Assumptions
 - Revenues
 - Expenses by Department
 - Expenses by Type
- Key Inputs
- Five Year Forecast
 - Assumptions
 - Projection
 - Risks/Known Challenges
 - Opportunities



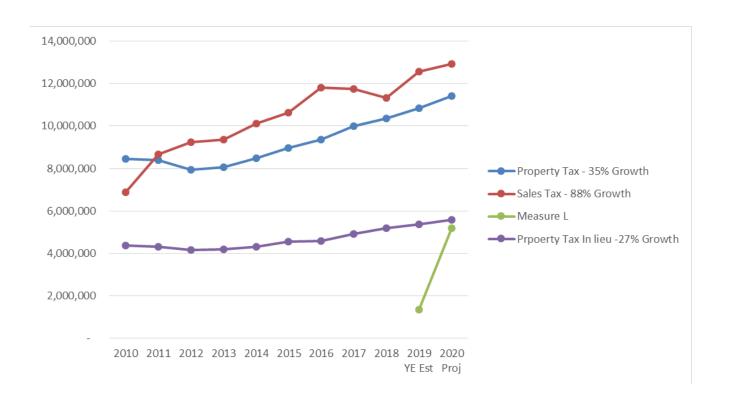
FY 2019/20 Revenues \$59,605,690



- Sales Tax \$12,922,370
- Property Tax 11,430,730
- Lodi Electric Pilot \$7,273,890
- Cost of Services \$6,166,010
- Property Tax In-Lieu \$5,574,000
- Measure L \$5,200,000
- Franchise Fees \$2,023,000
- Rent & Investments 1,580,000
- All Other Revenue \$7,435,690

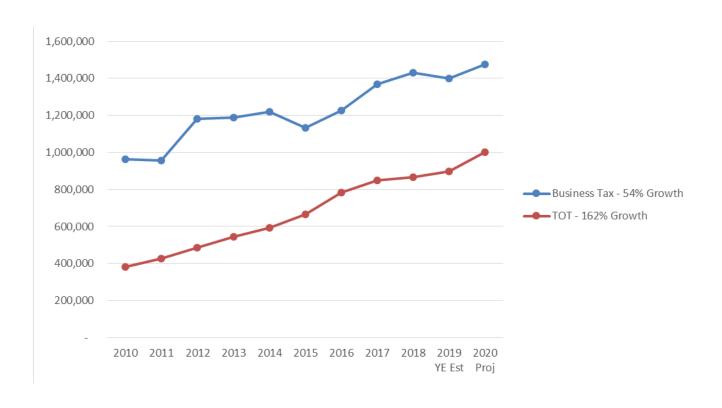


Revenue Trends





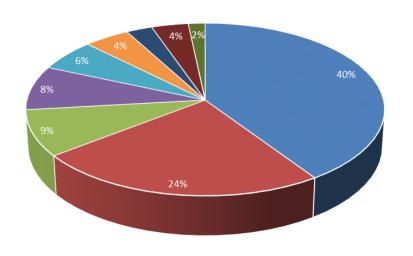
Revenue Trends





FY 2019-20 Expenses \$59,605,690

General Fund Expenditures by Function

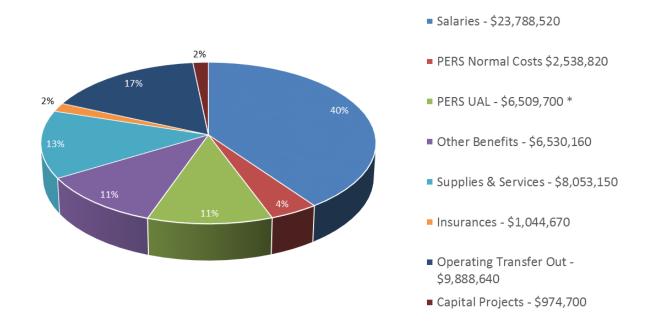


- Police \$24,066,860
- Fire \$14,218,300
- Internal Services \$5,146,260
- Parks, Rec. & Cultural Srvs -\$4,925,550
- Gov't & Admin \$3,522,410
- Public Works \$2,719,280
- Library \$1,546,840
- Other/Misc. \$2,183,100
- Debt \$999,760



FY 2019-20 Expenses \$59,605,690

General Fund Expenditures by Type

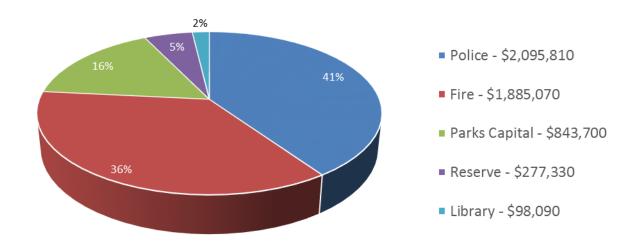


^{*} General Fund represents 71% of the city-wide UAL costs. UAL Represents 12% of all General Fund expenses when Measure L is removed.



FY 2019-20 Measure L Expenses \$5,200,000

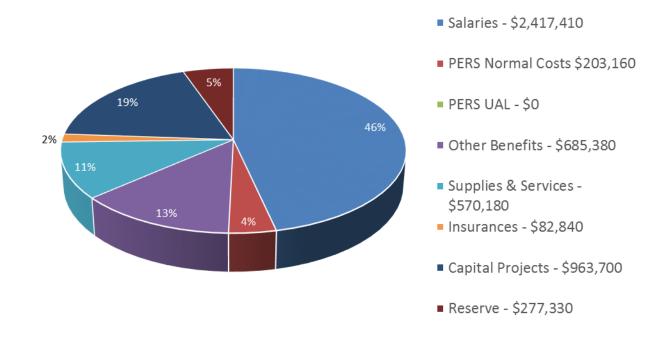
Measure L Expenditures by Function





FY 2019-20 Measure L Expenses \$5,200,000

Measure L Expenditures by Type





Key Inputs

- 3 new position recommendations:
 - Associate Engineer \$130,970
 - Facilities Superintendent \$124,220
 - Librarian \$98,080 (Measure L funded)
- Police: \$236,000 to Vehicle Replacement
 - \$100,000 to Equipment Replacement
- Fire: \$570,000 to Vehicle Replacement
 - \$170,000 to Equipment Replacement
- Continued \$1.3m MOE to Measure K
- \$435,000 Capital Contribution



Measure L

• Revenues: \$5,200,000

• Expenditures: \$4,922,670

• Reserves: \$277,330

Measure L Position Funding:

| Measure L Funded | Approved | Requested | Moved | Moved to | Total for | |
|----------------------|----------|------------|---------|----------|------------|-------------|
| Positions | Mid Year | FY 2019/20 | from GF | GF | FY 2019/20 | Cost: |
| Police Officers | 6 | 0 | 4 | 0 | 10 | \$1,296,360 |
| Firefighters | 3 | 0 | 5 | 0 | 8 | \$840,000 |
| Fire Battalion Chief | 1 | 0 | 0 | 1 | 0 | \$0 |
| Librarian | 0 | 1 | 0 | 0 | 1 | \$98,080 |
| Total | 10 | 1 | 9 | 1 | 19 | \$2,234,440 |



Measure L

- Supplies, Materials and Capital
- Police Equipment \$523,430
- Two Police Patrol Vehicles \$120,000
- Parks Tree Maintenance and Playground Replacements \$843,700

Vehicle Replacement Fund

| Vehicle Replacement Funds | FY 17/18 End Fund Balance | FY 18/19 Est Rev | FY 18/19 Est Exp | FY 18/19 YE Est Fund Bal | FY 19/20 Proj Rev | FY 19/20 Proj Exp | FY 19/20 Proj Fund Bal | Fund Target* | Over/(Under) Target |
|------------------------------|---------------------------------|---------------------|---------------------|-----------------------------|----------------------|----------------------|------------------------------|-----------------|------------------------|
| Comm. Dev | \$63,694 | \$21,000 | \$0 | \$84,694 | \$0 | \$0 | \$84,694 | \$57,953 | \$26,741 |
| Fire Dept. | \$434,229 | \$250,000 | \$0 | \$684,229 | \$570,000 | \$870,000 | \$384,229 | \$2,701,445 | (\$2,317,216) |
| Police Dept. | \$899,870 | \$127,166 | \$240,700 | \$786,336 | \$236,000 | \$279,000 | \$743,336 | \$1,667,504 | (\$924,168) |
| PRCS | \$401,482 | \$61,700 | \$55,000 | \$408,182 | \$68,300 | \$224,000 | \$252,482 | \$998,061 | (\$745,579) |
| PW-GF | \$97,739 | \$25,000 | \$23,572 | \$99,167 | \$0 | \$0 | \$99,167 | \$222,156 | (\$122,989) |
| Grand Total | \$1,897,014 | \$484,866 | \$319,272 | \$2,062,608 | \$874,300 | \$1,373,000 | \$1,563,908 | \$5,647,119 | (\$4,083,211) |

^{*}Fund Target is the straight line depreciation value of vehicle stock that should be set aside for future replacements using Fleet Services estimated useful life expectancies by vehicle type.

| Vehicle Replacement Funds | FY 19/20 Straight Line Depreciation Requirement | FY 2019/20 Recommended Funding | Annual Funding Surplus/(Shortage) |
|---------------------------------|---|--------------------------------------|--------------------------------------|
| Comm. Dev | \$6,598 | \$0 | (\$6,598) |
| Fire Dept. | \$182,711 | \$570,000 | \$387,289 |
| Police Dept. | \$210,820 | \$236,000 | \$25,180 |
| PRCS | \$48,681 | \$68,300 | \$19,619 |
| PW-GF | \$13,689 | \$0 | (\$13,689) |
| Grand Total | \$462,499 | \$874,300 | \$411,801 |



5 Year Forecast - Summary

- Base case operations are sustainable
 - Does not address labor negotiations
 - No new positions beyond what's recommended in FY 20
 - Status quo services
- Opportunity exists in Pension funding policies, PERS "fresh start", debt refinancing and new development
- Risks abound in PERS earnings, maintaining/enhancing competitiveness in labor market and service model sustainability

5 Year Forecast - Assumptions

| 4.0% | 3.7% | 0.70/ | | | |
|-------|---|---|---|--|---|
| | 0 | 3.7% | 3.7% | 3.7% | 3.7% |
| 3.5% | 2.0% | 2.0% | 2.0% | 2.0% | 2.0% |
| 2.8% | 1.5% | 1.7% | 2.0% | 2.0% | 2.0% |
| 5.0% | 2.0% | 2.0% | 2.0% | 2.0% | 2.0% |
| 1.1% | 0.5% | 0.5% | 0.5% | 0.5% | 0.5% |
| -8.0% | 0.0% | 0.0% | 0.0% | 0.0% | 0.0% |
| -1.3% | 0.0% | 0.0% | 0.0% | 0.0% | 0.0% |
| 0.3% | 2.0% | 2.0% | 2.0% | 2.0% | 2.0% |
| -5.7% | 1.0% | 1.0% | 1.0% | 1.0% | 1.0% |
| 4.0% | 3.7% | 3.7% | 3.7% | 3.7% | 3.7% |
| -1.4% | 0.0% | 0.0% | 0.0% | 0.0% | 0.0% |
| -7.7% | 1.5% | 1.5% | 1.5% | 1.5% | 1.5% |
| 23.4% | 1.2% | 1.2% | 1.2% | 1.2% | 1.2% |
| 99% | 42% | 31% | 31% | 15% | 14% |
| N/A | 1.5% | 1.7% | 2.0% | 2.0% | 2.0% |
| | 2.8% 5.0% 1.1% -8.0% -1.3% 0.3% -5.7% 4.0% -1.4% -7.7% 23.4% 99% | 2.8% 1.5% 5.0% 2.0% 1.1% 0.5% -8.0% 0.0% -1.3% 0.0% -5.7% 1.0% 4.0% 3.7% -1.4% 0.0% -7.7% 1.5% 23.4% 1.2% 99% 42% | 2.8% 1.5% 1.7% 5.0% 2.0% 2.0% 1.1% 0.5% 0.5% -8.0% 0.0% 0.0% -1.3% 0.0% 0.0% 0.3% 2.0% 2.0% -5.7% 1.0% 1.0% 4.0% 3.7% 3.7% -1.4% 0.0% 0.0% -7.7% 1.5% 1.5% 23.4% 1.2% 1.2% 99% 42% 31% | 2.8% 1.5% 1.7% 2.0% 5.0% 2.0% 2.0% 2.0% 1.1% 0.5% 0.5% 0.5% -8.0% 0.0% 0.0% 0.0% -1.3% 0.0% 0.0% 0.0% 0.3% 2.0% 2.0% 2.0% -5.7% 1.0% 1.0% 1.0% 4.0% 3.7% 3.7% 3.7% -1.4% 0.0% 0.0% 0.0% -7.7% 1.5% 1.5% 1.5% 23.4% 1.2% 1.2% 1.2% 99% 42% 31% 31% | 2.8% 1.5% 1.7% 2.0% 2.0% 5.0% 2.0% 2.0% 2.0% 2.0% 1.1% 0.5% 0.5% 0.5% 0.5% -8.0% 0.0% 0.0% 0.0% 0.0% -1.3% 0.0% 0.0% 0.0% 0.0% 0.3% 2.0% 2.0% 2.0% 2.0% -5.7% 1.0% 1.0% 1.0% 1.0% 4.0% 3.7% 3.7% 3.7% 3.7% -1.4% 0.0% 0.0% 0.0% 0.0% -7.7% 1.5% 1.5% 1.5% 1.5% 23.4% 1.2% 1.2% 1.2% 1.2% 99% 42% 31% 31% 15% |

| Expense Category | FY 19/20 B | FY 20/21 | FY 21/22 | FY 22/23 | FY 23/24 | FY 24/25 |
|--------------------------|------------|----------|----------|----------|----------|----------|
| Salaries [1] | 11.8% | 1.0% | 1.3% | 1.1% | 0.8% | 0.0% |
| PERS Normal Cost [1] [2] | -3.2% | 11.5% | 1.3% | 1.1% | 0.8% | 0.0% |
| PERS UAL [2] | 22.2% | 11.2% | 11.3% | 8.6% | 4.8% | 4.7% |
| Other Benefits [1] [3] | 17.3% | 2.5% | 2.5% | 2.5% | 2.5% | 2.5% |
| Operations | 27.5% | 2.0% | 2.0% | 2.0% | 2.0% | 2.0% |
| Debt [4] | -0.2% | -0.3% | -8.5% | -0.4% | 0.0% | -0.2% |
| Transfers | -6.9% | 0.5% | 0.5% | 0.5% | 0.5% | 0.5% |

5 Year Forecast - Assumptions

- FY 19/20 based on current labor agreements
- New positions from 18/19 adopted budget:
 - Mid Year Approvals: 6 Police Officers, 3 Firefighters, 1
 Battalion Chief, 1 Risk Technician, 1 Confidential Admin.

 Secretary
 - Recommended: 1 Facilities Superintendent and 1 Assistant Civil Engineer
- Growth in PERS outpaces salaries due to final discount rate drop and phase in of all three discount rate drops
- Debt Service based on existing debt structure

5 Year Forecast - Revenue

| | FY 18/19 E | FY 19/20 B | FY 20/21 | FY 21/22 | FY 22/23 | FY 23/24 | FY 24/25 |
|---------------------------|------------|------------|------------|------------|------------|------------|------------|
| Revenue | | | | | | | |
| Property Taxes - Secured | 10,484,000 | 10,903,360 | 11,307,000 | 11,726,000 | 12,160,000 | 12,610,000 | 13,077,000 |
| Property Taxes - Other | 458,820 | 474,840 | 485,000 | 495,000 | 505,000 | 516,000 | 527,000 |
| Sales & Use Taxes | 12,573,120 | 12,922,370 | 13,117,000 | 13,340,000 | 13,607,000 | 13,880,000 | 14,158,000 |
| Other Taxes | 4,863,560 | 5,108,000 | 5,211,000 | 5,238,000 | 5,265,000 | 5,292,000 | 5,319,000 |
| EU Pilot | 7,197,380 | 7,273,890 | 7,311,000 | 7,348,000 | 7,385,000 | 7,422,000 | 7,460,000 |
| Licenses & Permits | 88,530 | 81,450 | 82,000 | 82,000 | 82,000 | 82,000 | 82,000 |
| Fines & Forfeitures | 1,418,650 | 1,400,500 | 1,401,000 | 1,401,000 | 1,401,000 | 1,401,000 | 1,401,000 |
| Use of Money | 1,647,830 | 1,652,000 | 1,686,000 | 1,720,000 | 1,755,000 | 1,791,000 | 1,827,000 |
| Misc Revenues | 457,400 | 431,380 | 436,000 | 441,000 | 446,000 | 451,000 | 456,000 |
| Property Tax in Lieu VLF | 5,360,000 | 5,574,000 | 5,574,000 | 5,574,000 | 5,574,000 | 5,574,000 | 5,574,000 |
| Intergovernmental - Other | 646,200 | 636,990 | 637,000 | 637,000 | 637,000 | 637,000 | 637,000 |
| Charges for Services | 1,629,810 | 1,503,530 | 1,527,000 | 1,550,000 | 1,574,000 | 1,598,000 | 1,622,000 |
| Transfer In | 4,994,780 | 6,166,010 | 6,241,000 | 6,316,000 | 6,392,000 | 6,469,000 | 6,547,000 |
| Property Taxes - CFD | 139,414 | 277,370 | 393,324 | 513,806 | 672,451 | 773,774 | 878,880 |
| Measure L | 0 | 5,200,000 | 5,278,000 | 5,368,000 | 5,476,000 | 5,586,000 | 5,698,000 |
| Total Revenue | 51,959,494 | 59,605,690 | 60,686,324 | 61,749,806 | 62,931,451 | 64,082,774 | 65,263,880 |
| Revenue Growth | 3.8% | 14.8% | 2.0% | 1.9% | 2.1% | 2.0% | 2.0% |

5 Year Forecast - Expenses

| Expense Category | FY 18/19 E | FY 19/20 B | FY 20/21 | FY 21/22 | FY 22/23 | FY 23/24 | FY 24/25 |
|------------------------------|------------|------------|------------|------------|------------|------------|------------|
| Salaries | 21,269,350 | 23,788,720 | 24,037,000 | 24,359,000 | 24,621,000 | 24,810,000 | 24,820,000 |
| PERS Normal Cost | 2,622,630 | 2,538,830 | 2,832,000 | 2,870,000 | 2,901,000 | 2,924,000 | 2,926,000 |
| PERS UAL | 5,329,040 | 6,509,700 | 7,239,320 | 8,055,600 | 8,745,520 | 9,167,880 | 9,597,960 |
| Other Benefits | 6,881,700 | 8,073,630 | 8,276,000 | 8,483,000 | 8,696,000 | 8,914,000 | 9,137,000 |
| Operations | 11,010,580 | 14,036,500 | 14,318,000 | 14,605,000 | 14,898,000 | 15,196,000 | 15,500,000 |
| Debt | 1,101,430 | 1,098,940 | 1,095,330 | 1,002,560 | 998,250 | 998,480 | 996,150 |
| Transfers | 2,618,670 | 2,438,340 | 2,451,000 | 2,464,000 | 2,477,000 | 2,490,000 | 2,503,000 |
| Measure L Capital | - | 843,697 | 155,674 | - | - | - | - |
| Measure L Fund Balance [1] | - | 277,333 | 282,000 | 287,000 | - | - | - |
| Pension Stabilization (PARS) | 168,370 | - | - | - | - | - | - |
| Total Expenditure | 51,001,770 | 59,605,690 | 60,686,324 | 62,126,160 | 63,336,770 | 64,500,360 | 65,480,110 |
| Expenditure Growth | 7.8% | 16.9% | 1.8% | 2.4% | 1.9% | 1.8% | 1.5% |
| Revenue - Expenditure | 957,724 | - | - | (376,354) | (405,319) | (417,586) | (216,230) |
| Total Fund Balance | 19,541,700 | 19,819,033 | 20,101,033 | 20,011,679 | 19,606,360 | 19,188,774 | 18,972,545 |

5 Year Forecast – Fund Balance

| Category | FY 18/19 | FY 19/20 | FY 20/21 | FY 21/22 | FY 22/23 | FY 23/24 | FY 24/25 |
|------------------------------------|------------|------------|------------|------------|------------|------------|------------|
| | | | | | | | |
| Catastrophic Reserve [2] | 4,142,833 | 4,352,455 | 4,432,666 | 4,510,544 | 4,596,436 | 4,679,742 | 4,765,270 |
| Economic Reserve [2] | 4,142,833 | 4,352,455 | 4,432,666 | 4,510,544 | 4,596,436 | 4,679,742 | 4,765,270 |
| Measure L Catastrophic Reserve [3] | | 277,333 | 422,240 | 429,440 | 438,080 | 446,880 | 455,840 |
| Measure L Economic Reserve [3] | | - | 137,093 | 416,893 | 438,080 | 446,880 | 455,840 |
| Pension Stabilization Fund [4] | 10,916,864 | 10,485,620 | 10,313,198 | 9,769,087 | 9,150,158 | 8,536,360 | 8,119,154 |
| DIVCA | 339,170 | 351,170 | 363,170 | 375,170 | 387,170 | 399,170 | 411,170 |
| | | | | | | | |
| Available Resources | 19,541,700 | 19,819,033 | 20,101,033 | 20,011,679 | 19,606,360 | 19,188,774 | 18,972,545 |
| | | | | | | | |
| General Fund Fund Balance % | 16.0% | 16.0% | 16.0% | 16.0% | 16.0% | 16.0% | 16.0% |

5 Year Forecast — PSF

| Penison Stabilization Fund | | | | | | | | |
|----------------------------|------------|-------------|------------|-------------|-------------|-------------|-----------|--|
| Beginning Balance | 8,787,132 | 10,916,864 | 10,485,620 | 10,313,198 | 9,769,087 | 9,150,158 | 8,536,360 | |
| Earnings | 549,196 | 682,304 | 655,351 | 644,575 | 610,568 | 571,885 | 533,523 | |
| (Draws)/Additions | 1,580,536 | (1,113,548) | (827,773) | (1,188,686) | (1,229,496) | (1,185,683) | (950,729) | |
| Ending Balance | 10,916,864 | 10,485,620 | 10,313,198 | 9,769,087 | 9,150,158 | 8,536,360 | 8,119,154 | |

Questions?

